Docket Nos. 23-35560, 23-35585

In the

United States Court of Appeals

For the

Ninth Circuit

CEDAR PARK ASSEMBLY OF GOD OF KIRKLAND, WASHINGTON,

Plaintiff-Appellant,

v.

MYRON KREIDLER, in his official capacity as Insurance Commissioner for the State of Washington, AKA Mike Kreidler and JAY ROBERT INSLEE, in his official capacity as Governor of the State of Washington,

Defendants-Appellees.

Appeal from a Decision of the United States District Court for the Western District of Washington, No.:19-cv-05181-BHS · Honorable Benjamin H. Settle

AMICUS CURIAE BRIEF OF NC VALUES INSTITUTE IN SUPPORT APPELLANT'S PETITION FOR EN BANC REHEARING

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CORPORATE DISCLOSURE STATEMENT

Pursuant to Fed. R. App. P. 29(a)(4)(A) and 26.1, amicus curiae represents that it has no parent entities and issues no stock.

Dated: April 14, 2025 /s/Deborah J. Dewart

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INTEREST OF AMICUS CURIAE¹

NC Values Institute, as *amicus curiae*, respectfully urges this Court to grant the petition for en banc rehearing.

NC Values Institute ("NCVI"), formerly known as The Institute for Faith and Family, is a North Carolina nonprofit organization that exists to preserve and promote faith, family, and freedom through public policies that protect constitutional liberties, including speech and religion. See https://ncvi.org.

INTRODUCTION AND SUMMARY OF THE ARGUMENT

The State of Washington demands that a *church*—committed to honoring the Creator by preserving the sanctity of human life in the womb—must "either contract[]with an insurer for a health plan that covers abortions (in violation of its religious belief)" or "cancel[] its health plan (in violation of state and federal law)." *Cedar Park Assembly v. Kirkland*, 2025 U.S. App. LEXIS 5247, *53 (9th Cir. 2025) (Callahan, J., dissenting). This classic catch-22 improperly entangles the court in examining religious doctrine and intrudes on internal church governance. The result is egregious harm to the church that encroaches on its sanctity. En banc rehearing is

¹ Brief is filed with the consent of all parties. *Amicus curiae* certifies that no counsel for a party authored this brief in whole or in part and no person or entity, other than *amicus*, its members, or its counsel, has made a monetary contribution to its preparation or submission. All parties consent to the filing of this brief.

warranted to consider the implications of church autonomy and affirm the church's Article III standing.

Under the federal Affordable Care Act ("ACA"), the church must provide health insurance to its employees, including maternity coverage. State law requires all health plans that provide maternity coverage to also provide each covered person "with substantially equivalent coverage to permit the abortion of a pregnancy." Wash. Rev. Code §§ 48.43.072, 48.43.073. Washington's conscience-objection statute does not alleviate the burden. Although the church is excused from the demand to directly *purchase* abortion coverage, it must violate its religious doctrine by *contracting* for an insurance policy that ensures such coverage is available to its employees.

Church autonomy was the "constitutional foundation" for the Supreme Court's holding in *Hosanna-Tabor Lutheran v. Perich*, 565 U.S. 171 (2012), specifically, "independence in matters of faith and doctrine and in closely linked matters of internal government." *Our Lady of Guadalupe School v. Morrissey-Berru*, 140 S. Ct. 2049, 2061 (2020) ("*OLG*"). Like the ministerial employee exception upheld in *Hosanna* and further defined in *OLG*, a church's internal decision about employee benefits is a "closely linked matter[] of internal government."

This case raises the question: Does the state have broad jurisdiction to dictate a church's internal decisions about the employment benefits it must provide its

employees—and to evaluate the impact of state law on its religious doctrine? The long-established doctrine of church autonomy answers unequivocally that it does not. The right of the *church itself* to make such decisions is an internal matter of "church doctrine and practice" protected from state intrusion. *Presbyterian Church in U.S. v. Mary Elizabeth Blue Hull Mem'l Presbyterian Church*, 393 U.S. 440, 445 (1969). The state is not at liberty to require a place of worship to ensure its employees access to abortion, whether directly or indirectly.

ARGUMENT

I. THE PRIOR NINTH CIRCUIT RULING VIOLATES CHURCH AUTONOMY IN ITS ANALYSIS OF STANDING BY ITS FLAWED ANALYSIS OF THE UNDERLYING RELIGIOUS DOCTRINE ISSUE.

Church autonomy is a comprehensive doctrine that has historically encompassed several key areas. One is religious doctrine. "The law knows no heresy, and is committed to the support of no dogma" *Watson v. Jones*, 80 U.S. 679, 728 (1872). "[D]octrinal matters" encompass "the ritual and liturgy of worship" of a church as well as its "the tenets of faith." *Jones v. Wolf*, 443 U.S. 595, 602 (1979), citing *Maryland & Va. Churches v. Sharpsburg Church*, 396 U.S. 367, 368 (1970) (Brennan, J., concurring). Here, Washington law demands that Cedar Park violate its "tenets of faith."

This case "implicates a difficult and important question of religion and moral philosophy." *Cedar Park Assembly* (2025), at *36-37 (Callahan, J., dissenting),

quoting *Burwell v. Hobby Lobby*, 573 U.S. 682, 724 (2014). Under what circumstances is it wrong to perform an act "innocent in itself" that effectively "enable[es] or facilitate[es] the commission of an immoral act by another"? *Ibid*. This question entangles the court in religious doctrine and cannot be brushed aside. But the Ninth Circuit has kicked the church out of court, dismissing the injury to its religious doctrine as based "entirely on speculation" about a "highly attenuated chain of possibilities" grounded in "general disapproval" of actions others might take. *Cedar Park* (2025), at *24, 25, 23. Church autonomy demands more respect for religious convictions.

It is critical to trace the steps of the analysis. First, the church complies with the ACA by providing an employee health plan that covers maternity care—but not abortion. 26 U.S.C. § 4980H; 42 U.S.C. § 18022(b)(1)(D). Second, Washington's Parity Act requires the plan to "also provide a covered person with substantially equivalent coverage" for abortion. Wash. Rev. Code § 48.43.073(1)(a). Third, while the church need not *purchase* abortion coverage, the insurer must *provide* such coverage with timely access to the church's employees. Wash. Rev. Code § 48.43.065(3)(a)-(b). Fourth, although Cedar Park may elect not to purchase abortion coverage, "it must still enter into a contract with an insurer for a 'health plan' that provides coverage of abortions." Cedar Park (2025), at *33 (Callahan, J., dissenting) (emphasis added). At this point, the church is forced to violate religious doctrine

because the Parity Act does not allow it to be excused from entering such a contract, nor does it allow an insurer to offer a health plan that omits the mandatory abortion coverage. Indeed, the panel admitted that "[o]ne practical effect of the Parity Act is to require all Washington employers that are covered by the Patient Protection and Affordable Care Act (42 U.S.C. §§ 18001-18122) to provide coverage for abortion services." Id. at *11; 26 U.S.C. § 4980H; 42 U.S.C. § 18022(b)(1)(D). Cedar Park is a "covered employer" because it has more than fifty employees, so it cannot escape the dilemma by discontinuing health care coverage altogether. 26 U.S.C. § 5000A(f)(2); §§ 4980H(a), (c)(2). The ACA's "minimum essential coverage" includes maternity and newborn care but excludes abortion coverage, 42 U.S.C. § § 18022(b)(1)(D), 18023(b). That is why the church could easily "provide its employees health insurance consistent with the ACA and its own religious beliefs" for "nearly a decade" prior to the Parity Act. Cedar Park (2025), at *27 (Callahan, J., dissenting)

A. The panel blithely dismissed the church's concerns by erroneously shifting all responsibility to the insurers.

The panel insists that "[i]nsurance carriers, not employers, are responsible for ensuring access" to abortion coverage and for notifying insured individuals about how to access it. *Cedar Park* (2025), at *10; Wash. Rev. Code § 48.43.065(3)(c); Wash. Admin. Code § 284-43-5020(1). The church's injury is allegedly premised on the "independent decisions of non-parties . . . independent insurers." *Id.* at *18.

But there are no truly *independent* decisions because the Parity Act demands that all Washington insurers cover abortion or face noncompliance penalties. *Id.* at *42-43 (Callahan, J., dissenting). The conscientious-objection statute "*does not* allow insurers to exclude abortion coverage" and the law "mandates inclusion of such coverage"—therefore the church cannot lawfully obtain a policy that conforms to its religious doctrine. *Id.* at *45 (Callahan, J., dissenting).

The "conscience statute" does allow each insurer to determine how the cost of abortion coverage is distributed. *Id.* at *31 (Callahan, J., dissenting); *see* Wash. Rev. Code § 48.43.065(4). The church's right to "not purchase" abortion coverage is illusory because if the state itself is not paying, "the cost must be falling back on the employer." *Cedar Park* (2025), at *31 (Callahan, J., dissenting). *Somebody* must pay.

B. The prior decision defies the Supreme Court's ruling in *Hobby Lobby*.

Unlike Washington's conscience statute, the nonprofit exemption from contraceptive coverage discussed in *Hobby Lobby* required the nonprofit's insurer to "exclude contraceptive coverage from the employer's plan." 573 U.S. at 698-699. The mandated exclusion protects employers "from having to contract, arrange, pay, or refer for such coverage." *Cedar Park* (2025), at *36 (Callahan, J., dissenting), quoting *Hobby Lobby*, 573 U.S. at 723 n.33 (citing 78 Fed. Reg. 39871). "[A]nything short of fully excluding the objected-to contraceptive methods from the employer's

health plan would burden the employers' religious beliefs." *Ibid*. Washington is coercing Cedar Park to "contract for" or "arrange" abortion coverage for its employees, in direct violation of its religious convictions. "Cedar Park necessarily facilitates access to abortion coverage simply by entering into a contract with an insurer servicing the State of Washington." *Id.* at *37-38 (Callahan, J., dissenting). Washington violates church autonomy by demanding that the church take such action.

C. The church has Article III standing, as both the district court and Ninth Circuit acknowledged at earlier stages of this litigation.

This case has bounced up and down the judicial ladder for several years, with varying conclusions as to the church's standing. "Although the State moves to dismiss for multiple theories, Cedar Park's lack of standing is apparent and dispositive." Cedar Park Assembly of God of Kirkland v. Kreidler, 458 F. Supp. 3d 1290, 1295 (W.D. Wash. 2020). But this circuit concluded the church had "plausibly alleged" a legal injury when its insurer (Kaiser) stopped offering a plan that restricted abortion and no comparable replacement coverage was available. Cedar Park Assembly of God of Kirkland v. Kreidler, 860 Fed. Appx. 542, 543 (9th Cir. 2021). The district court succinctly stated "the crux" of the complaint—"that [church] employees would not have access to covered abortion services absent" a post-Parity Act plan—"this fact is undisputed and undoubtedly true" and "could burden

religion." *Cedar Park Assembly of God v. Kreidler*, 683 F. Supp. 3d 1172, 1182 (W.D. Wash. 2023). Standing was clearly acknowledged at this point.

II. THE PANEL RULING VIOLATES CHURCH AUTONOMY BY INTERFERING WITH THE CHURCH'S INTERNAL GOVERNANCE OVER EMPLOYEE BENEFITS.

Church autonomy is "not a personal right rooted in an individual's religious beliefs, but a zone of protection for an entity's internal governance that is derived from the organization's religious character." Carl H. Esbeck, Article: An Extended Essay on Church Autonomy, 22 Federalist Soc'y Rev. 244, 246 (2021). The church is more than the accumulation of its members' individual rights. A careful reading of the First Amendment's text reveals that the church itself, as an entity, enjoys protection drawn from both the Free Exercise and Establishment Clauses. The Supreme Court recently recognized the inextricable intertwining in the First Amendment, including the two clauses protecting religion as well as the Free Speech Clause. Kennedy v. Bremerton Sch. Dist., 142 S. Ct. 2407, 2426 (2022). These three are not at war with one another, but complementary. The Religion Clauses are two sides of the same coin, together guarding liberty for both individuals and religious organizations.

The district court brushed aside Cedar Assembly's religious autonomy argument, summarily agreeing with the State that "purchasing a health insurance plan is not an ecclesiastical decision." *Cedar Park Assembly*, 683 F. Supp. 3d at

1188. But the Supreme Court has long recognized church autonomy as a legal doctrine that provides structural protection—a legal "sanctuary" for religious organizations, free of government interference even through allegedly neutral laws. This crucial autonomy properly recognizes church and state as separate spheres with separate powers. The Free Exercise Clause protects individual rights while the Establishment Clause guards the appropriate separation of church and state. See, e.g., McCollum v. Board of Educ., 333 U.S. 203, 212 (1948) ("religion and government can best work to achieve their lofty aims if each is left free from the other within its respective sphere"); Engel v. Vitale, 370 U.S. 421, 431 (1962) ("a union of government and religion tends to destroy government and to degrade religion"). The Supreme Court has repeatedly reaffirmed the appropriate separation that allows church and state "each to flourish in its separate sphere." American Legion v. American Humanist Assoc., 588 U.S. 19, 67 (2019) (Breyer, J., concurring), citing Van Orden v. Perry, 545 U. S. 677, 698 (2005) (cleaned up).

Church autonomy undergirds several earlier Supreme Court decisions and "has its own exclusive line of precedent." Esbeck, *Church Autonomy*, 22 Federalist Soc'y Rev. at 245. *See, e.g., Watson v. Jones*, 80 U.S. at 728-729 ("[t]he right to organize voluntary religious associations to assist in the expression and dissemination of any religious doctrine . . . is unquestioned"); *Serbian Eastern Orthodox Diocese v. Milivojevich*, 426 U.S. 696, 710 (1976) (courts must accept

church's internal decisions of "discipline, or of faith, or ecclesiastical rule, custom, or law"). Kedroff v. St. Nicholas Cathedral contains a frequently quoted comprehensive description of church autonomy—"a spirit of freedom for religious organizations, an independence from secular control or manipulation—in short, power to decide for themselves, free from state interference, matters of church government as well as those of faith and doctrine." 344 U.S. 94, 116 (1952); see Hosanna, 565 U.S. at 186; OLG, 140 S. Ct. at 2055. These cases ensure that Everson's "high and impregnable" "wall" is one that guards church autonomy. Everson v. Board of Education of Ewing Township, 330 U.S. 1, 17 (1947). "The doctrine thus affords the church a defense in the nature of a categorical immunity—something like a government-free zone." Esbeck, Church Autonomy, 22 Federalist Soc'y Rev. at 246.

In addition to religious doctrine, internal church governance, organization, and administration is a key area of church autonomy. *Kedroff*, 344 U.S. at 107-108. Selection of church leadership is a major emphasis in church autonomy case law (*Hosanna*, *OLG*). Admission, discipline, and removal of members is also a broadly protected area. *Watson v. Jones*, 80 U.S. at 733 ("conformity of the members of the church to the standard of morals required of them").

The Supreme Court has developed church autonomy doctrine in recent years through ministerial employment cases such as *Hosanna* and *OLG*. In addition to

decisions about who to employ, decisions about employee benefits also "affect the faith and mission of the church itself." Hosanna, 565 U.S. at 190. Indeed, "the autonomy of religious groups . . . has often served as a shield against oppressive civil laws." Ibid. (Alito, J., concurring) (emphasis added). Washington's mandatory abortion coverage is the epitome of an "oppressive civil law"—a draconian requirement that a church facilitate abortion through its health insurance plan, in direct conflict with its "own rules and regulations for internal discipline and government." Milivojevich, 426 U.S. at 724. Government attempts "to dictate or even influence" a church's decisions on such matters of "faith and doctrine," along with internal governance, "would constitute one of the central attributes of an establishment of religion," thus transgressing the First Amendment. OLG, 140 S. Ct. at 2060. The church must retain the power to determine what benefits to offer, finance, or facilitate for those who carry out its mission, "without interference by secular authorities." *Ibid.* Much like the ministerial exception that protects the church's right to select its leaders, courts must "preserve a church's independent authority to determine" what employment benefits to offer. *Id.* at 2061.

Church autonomy is not limited to the selection of ministerial employees, important as that is to the life of a church. *Watson*, *Milivojevich* and *Kedroff* form the backdrop for this Court's more recent consideration of church autonomy in *Hosanna*, although "none was exclusively concerned with the selection or

supervision of clergy." *OLG*, 140 S. Ct. at 2061 (2020) (describing church autonomy as a broad principle of "independence in matters of faith and doctrine and in closely linked matters of internal government"). Church autonomy has been applied in cases about pastoral counseling, including judicial rejection of "clergy malpractice" claims that would entangle courts in setting a standard of care for pastors who counsel church members. "[T]he secular state is not equipped to ascertain the competence of counseling when performed by those affiliated with religious organizations." Nally v. Grace Community Church of the Valley, 763 P.2d 948, 960 (Cal. 1988), quoting Samuel E. Ericsson, Clergyman Malpractice: Ramifications of a New Theory, 16 Val.U.L.Rev. 163, 176 (1981). The Texas Supreme Court, upholding the dismissal of a lawsuit against a pastor who was formerly a professional counselor, "zealously protected" "the constitutional interest in prohibiting judicial encroachment upon a church's ability to manage its affairs and discipline its members." Westbrook v. Penley, 231 S.W.3d 389, 403 (Tex. 2007). These cases are consistent with Everson's admonition that "[n]either a state nor the Federal Government can, openly or secretly, participate in the affairs of any religious organizations or groups and vice versa." 330 U.S. at 16. The same is true, not only with respect to a church's decision about who to hire to fulfill its religious mission, but also the employment benefits it offers to such persons.

III. CHURCH AUTONOMY DEMANDS MORE THAN A RIGHT TO EQUAL TREATMENT—THE FIRST AMENDMENT GIVES "SPECIAL SOLICITUDE" TO RELIGIOUS ORGANIZATIONS.

At an earlier stage in this litigation, the district court agreed the church had standing but applied the wrong standard of review, utterly bypassing current Supreme Court precedent concerning basic religious liberty—let alone church autonomy. The court relied on the "neutral, generally applicable" standard established by Employment Division v. Smith, 494 U.S. 872 (1990). Cedar Park Assembly, 683 F. Supp. 3d at 1180-1187. The court applied the lowest level of scrutiny and found the law was "rationally related" to a laundry list of purportedly "legitimate" government purposes, including "better access to health benefits," "gender equity and women's reproductive health," "access to contraceptives, which is connected to economic success of women and the ability to participate in society equally," and interference "with a woman's personal, private pregnancy decisionmaking and her constitutionally protected right² to safe and legal abortion care." *Id*. at *27. According to the district court, these purposes trumped the fundamental right of a church to operate and make internal decisions according to its religious doctrine.

² Abortion is no longer recognized as a federal constitutional right. "We hold that *Roe* and *Casey* must be overruled. The Constitution makes no reference to abortion, and no such right is implicitly protected by any constitutional provision, including the one on which the defenders of *Roe* and *Casey* now chiefly rely—the Due Process Clause of the Fourteenth Amendment." *Dobbs v. Jackson Women's Health Org.*, 597 U.S. 215, 231 (2022).

The very wording of these "legitimate" purposes assaults the church's internal doctrine and practice. Even under *Smith*, these purposes are openly hostile to the religious convictions of many religious organizations and the clash with religious doctrine is eminently foreseeable to legislators.

In cases where religion is expressly targeted for unfavorable treatment, Church of Lukumi Babalu Aye, Inc. v. Hialeah, 508 U.S. 520 (1993) offers religious liberty claimants a better chance of success. But in a matter that "affects the faith and mission of the church itself" (Hosanna, 565 U.S. at 190), equality is not the correct standard. In Hosanna, the lower court only required equality, reasoning that "Congress intended the ADA to broadly protect employees of religious entities from retaliation on the job, subject only to a narrowly drawn religious exemption." EEOC v. Hosanna-Tabor Evangelical Lutheran Church & Sch., 597 F.3d 769, 777 (6th Cir. 2010). But this Court found that position "untenable . . . hard to square with the text of the First Amendment itself, which gives special solicitude to the rights of religious organizations." Hosanna, 565 U.S. at 188-189. The Abortion Mandate is equally "hard to square" with the First Amendment's text.

IV. CHURCH AUTONOMY HAS DEEP ROOTS IN AMERICAN HISTORY.

Washington's unprecedented Abortion Mandate finds no support in historical precedent. Religious freedom, especially for religious organizations, has deep roots

in American history, both for individual citizens and the entities or associations they form for religious purposes.

"Th[e] instinct to protect religious freedom has roots that predate the Constitution." Capitol Hill Baptist Church v. Bowser, 496 F. Supp. 3d 288, 293 (D.C. Dist. Ct. 2020), citing James Madison, Memorial and Remonstrance Against Religious Assessments (June 20, 1785), in Selected Writings of James Madison 21, 22 (Ralph Ketcham ed., 2006) ("The Religion then of every man must be left to the conviction and conscience of every man; and it is the right of every man to exercise it as these may dictate.") The Constitution protects certain inalienable rights because the Framers were convinced that all persons were "endowed by their Creator with certain unalienable Rights" (Declaration of Independence). "The fact that the Founding Fathers believed devotedly that there was a God and that the unalienable rights of man were rooted in Him is clearly evidenced in their writings, from the Mayflower Compact to the Constitution itself. . . . " School Dist. of Abington Township v. Schempp, 374 U.S. 203, 213 (1963); Van Orden v. Perry, 545 U.S. at 683.

The Founders recognized religion as both a human right and "a duty towards the Creator." *Wallace v. Jaffree*, 472 U.S. 3, 54 n. 38 (1985), citing James Madison's "Memorial and Remonstrance Against Religious Assessments." The duty to protect human life is "a duty towards the Creator" of that life. In examining the state's

intrusion on the church's ability to fulfill that duty, "[a]ny test the Court adopts must acknowledge a practice that was accepted by the Framers and has withstood the critical scrutiny of time and political change." *Town of Greece v. Galloway*, 572 U.S. 565, 577 (2014). A few years after *Town of Greece*, this Court affirmed that it now "looks to history for guidance" in Establishment Clause cases. *American Legion v. American Humanist Assoc.*, 588 U.S. at 60. The Supreme Court has officially abandoned the frequently criticized, "abstract, and ahistorical approach" set forth in *Lemon v. Kurzman*, 403 U.S. 602 (1971). *Kennedy*, 142 S.Ct. at 2427. The historical approach now adopted by the Court is perhaps even more critical when the rights of the church as an independent entity are at stake.

Religion is a vital element of American history and government. But if the rights guaranteed by the Religion Clauses are severed from their roots, they will wither and die. They will no longer be inalienable but will hang by the thread of human whim. No one will be free—not even the atheists who loudly proclaim "separation of church and state" in misguided attempts to purge religious expression from the public square. Thomas Jefferson cautioned against discarding America's religious roots, questioning how "can the liberties of a nation be thought secure when we have removed their only firm basis—a conviction in the minds of the people that these liberties are the gift of God?" Thomas Jefferson, *Notes on the States of Virginia* (Philadelphia: Mathew Carey, 1794), p. 237, Query XVIII. America has long been

known as "a religious people." *Church of the Holy Trinity v. United States*, 143 U.S. 457, 465 (1892). The American judicial system is inescapably linked to religion:

We have no government armed with power capable of contending with human passions unbridled by morality and religion. . . . Our constitution was made only for a moral and religious people. It is wholly inadequate to the government of any other.

Letter (Oct. 11, 1798), reprinted in 9 Works of John Adams 229 (C. Adams ed. 1971).

James Madison said it well: "If a sparrow cannot fall to the ground without His notice, is it probable that an empire can rise without His aid? We've been assured in the sacred writing that, 'Except the Lord build the house, they labor in vain that build it." James Madison, *The Papers of James Madison*, Henry Gilpin, editor (Washington: Langtree and O'Sullivan, 1840), Vol. II, p. 185, June 28, 1787.

Church autonomy must be protected and preserved. The Ninth Circuit and the district court have improperly disregarded this important historically grounded doctrine.

CONCLUSION

Amicus curiae urges this Court to grant the petition for en banc review and reverse the prior Ninth Circuit panel ruling.

Dated: April 14, 2025 /s/Deborah J. Dewart

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CERTIFICATE OF COMPLIANCE

I hereby certify that this brief complies with the type-volume limitations of

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CERTIFICATE OF SERVICE

I hereby certify that I electronically filed the foregoing with the Clerk of

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